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TO USMISSION GENEVA PRIORITY

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GENEVA FOR KRAUS ALSO

VIENNA FOR MBFR DELEGATION

HELSINKI FOR MPT

INFO FOR PAOS

1. HIGHLIGHTS. TUESDAY MORNING PAPERS FEATURED KISSINGER EUROPEAN SPEECH. WEDNESDAY PAPERS FRONTPAGE WASHINGTON GIVES HANOI SHARP RESPONSE; NYTIMES FRONTPAGES NIXON WOULD SIGN NEW CHARTER IN EUROPE THIS FALL. SOME COMMENT ON KISSINGER SPEECH, ETC.

1 A. TUESDAY INSIDE BALTSUN HAD ROGERS RULES OUT UNILATERAL TROOP CUTS; WASHSTAR HAD LONGER STORY. OTHER INSIDE STORIES INCLUDED: BREZHNEV REAFFIRMS TO SEVEN US SENATORS EXIT FEE IS ENDED; NEW ZEALAND WARNS FRANCE; CHINA BACKS LATIN AMERICAN TEST BAN; FIRE BOMBS THROWN AT FRANKFURT CONSULATE.

1 B. WEDNESDAY WASHPOST INSIDE HAS HELSINKI UPI, LATIMES HAS COOK MORRIS STORIES; WASHPOST HAS ACCIDENT CRIPPLES SOVIET SPACECRAFT, ALSO DOBRYNIN DUE FOR MOSCOW JOB.

NYTIMES HAS SENATOR CANNON MEETS MOSCOW JEWISH SPOKESMAN; TIMES ALSO HAS 11 MEMBERS OF CONGRESS FOR PEACE THROUGH LAW PROPOSE TEN BILLION CUT IN MILITARY BUDGET WITHOUT MAKING US NUMBER TWO IN MILITARY MIGHT, SELECTED FROM 7- BILLION POSSIBILITY IN WEAPONS OR 8- BILLION CUT IN REDUCING ARMED SERVICES, ETC.

2. KISSINGER SPEECH. TUESDAY NYTIMES HAD KISSINGER TEXT, LOCAL STORY STRESSED KISSINGER SAID US PLANNED TO BUILD A NEW ATLANTIC CHARTER WITH ITS EUROPEAN ALLIES THIS YEAR TO OVERCOME THE ECONOMIC MILITARY DIPLOMATIC STRAINS THAT HAVE DEVELOPED IN ALLIANCE; KISSINGER SPOKE WITH UNUSUAL FRANKNESS. JAMES RESTON, IN FRONT- PAGE ANALYSIS SAID KISSINGER, IN POLICY STATEMENT OBVIOUSLY APPROVED BY NIXON, HAS SENT A MESSAGE TO EUROPE THAT CAN BE COMPARED HISTORICALLY ONLY TO FAMOUS MARSHALL PLAN SPEECH OF 26 YEARS AGO, WITH KISSINGER LIKE MARSHALL RECOGNIZING US UNCLASSIFIED

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AND EUROPE HAD REACHED ANOTHER CRITICAL POINT IN THEIR RELATIONSHIPS AND KISSINGER ASKING EUROPE THE SAME PHILOSOPHICAL QUESTIONS: IS THERE NOT SOMETHING BEYOND MATERIAL AND NATIONAL INTERESTS TO HOLD AMERICA EUROPE JAPAN TOGETHER?

2 A. WASHPOST ASTRACHAN STRESSED KISSINGER ON WATERGATE; ON EUROPE ASTRACHAN EMPHASIZED ECONOMIC TOPICS, ADDING KISSINGER TOOK WHAT AMOUNTED TO A HARD LINE ON ATLANTIC DEFENSE, SAYING US WOULDN' T WITHDRAW UNILATERALLY AND IN TURN EXPECTS FROM EACH ALLY A FAIR SHARE OF THE COMMON EFFORT FOR THE COMMON DEFENSE, ASTRACHAN REMARKING THAT THIS CONTRASTED WITH THE USUAL STATE DEPARTMENT CLAIMS THAT THE EUROPEAN ALLIES ALREADY CONTRIBUTE A FAIR SHARE.

3. ROGERS. BALTSUN SPECIAL REPORTED ROGERS DELIVERED A STRONG ARGUMENT TO OVERSEAS PRESS CLUB IN NEW YORK AGAINST UNILATERAL CUTS IN TROOPS STATIONED ABROAD. OBVIOUSLY AIMING HIS REMARKS AT CONGRESS, SAYS SPECIAL, ROGERS SAID NIXON ADMINISTRATION CANNOT ACCEPT PROPOSALS TO BRING AMERICAN TROOPS HOME AND DEFENDED PRESENT LEVEL OF DEFENSE SPENDING. ROGERS ALSO REJECTED PROPOSED CUTS IN MILITARY AID, SAYS SPECIAL, SAYING: THEY WOULD UNDERMINE OUR EFFORT TO TRANSFER GREATER SHARES OF RESPONSIBILITY TO OUR ALLIES AND COULD INDUCE COSTLY OVERREACTION BY THEM TO FIND NEW GUARANTEES FOR THEIR SECURITY.

3 A. WASHSTAR HAD NYTIMES SERVICE STORY, STRESSING SECRETARY WARNED THAT DRAMATIC PROGRESS IN IMPROVING RELATIONS WITH RUSSIA CHINA IS NOT IRREVERSIBLE. WITH THIS FIRMLY IN MIND, SAID ROGERS ACCORDING STORY, ADMINISTRATION IS DETERMINED NOT TO UPSET THE DEVELOPING BALANCE BY UNILATERALLY REDUCING ITS TROOP STRENGTH IN EUROPE AND ASIA, US HAVING ALREADY REDUCED TROOP STRENGTH IN ASIA BY 70 PERCENT AND FURTHER REDUCTIONS COULD LEAD TO MISCALCULATION AND EVEN UPSET THE NEW AND STILL DELICATE RELATIONS THAT HAVE BEEN SO CAREFULLY DEVELOPED. ROGERS SAID AMERI-
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CAN WITHDRAWAL FROM ASIA COULD WELL LEAD JAPAN TO CONSIDER NEW SECURITY ARRANGEMENTS, MAJOR REARMAMENT AND EVEN NUCLEARIZATION. STORY SAYS SECRETARY ADDED DEFENSE BUDGET WILL BE LESS THAN FOR LAST TEN YEARS, THIS REDUCTION HAVING MADE POSSIBLE BY MAKING CONCRETE PROGRESS TOWARD A MORE STABLE WORLD.

4. BREZHNEV. WASHPOST MOSCOW UPI REPORTED SEVEN US SENATORS SAID BREZHNEV MADE A STRONG APPEAL FOR US AND SOVIET UNION TO TURN AWAY FROM ARMS COMPETITION AND COOPERATE MORE CLOSELY; MEETING LASTED THREE HOURS 45 MINUTES. AP REPORTED SEN. BEALL WAS IMPRESSED THAT BREZHNEV APPEALED FOR COOPERATION AND ARMS CONTROL; DESPITE DIFFERENCES IN IDEOLOGY. UPI ADDED SENATORS HAD A DETAILED DISCUSSION OF JACKSON AMENDMENT AND BREZHNEV REPEATED ASSURANCES GIVEN TO NIXON ABOUT SUSPENDING EMIGRATION TAX, BUT SENATORS DECLINED TO SAY MORE UNTIL THEY REPORT TO NIXON.

5. HELSINKI. WEDNESDAY WASHPOST HEADS UPI, HELSINKI SECURITY TALKS RESUME, REPORTING 34 NATIONS RETURNED FROM EASTER RECESS TO RESUME PLENARY SESSIONS FOR CSCE TODAY. UPI SAYS THIS WAS FOURTH SESSION FOR MPT WHICH SO FAR HAVE FAILED TO AGREE ON AN AGENDA FOR MEETING EXPECTED AT END OF JUNE. UPI SAYS REPRESENTATIVES CARRIED FRESH INSTRUCTIONS FROM THEIR GOVERNMENTS FOR SEEKING A COMPROMISE ON THE AGENDA, PLUS THE DATE AND PLACE OF THE FULL CONFERENCE, ACCORDING TO SOURCES IN HELSINKI.

5 A. WEDNESDAY LATIMES FRONTPAGES DON COOK UNDER HEADING: KISSINGER TALK SEEN BLOW TO RUSS HOPES FOR END OF NATO, COOK STRESSING KISSINGER INTRODUCED COMPLETELY NEW DIPLOMATIC ELEMENT INTO MPT WITH PROPOSAL NATO PARTNERS SHAPE UP A NEW ATLANTIC CHARTER. COOK SAYS A MAJOR STRATEGIC OF SOVIET UNION IN ITS LONG ESPOUSAL OF A SECURITY CONFERENCE HAS BEEN TO ADVANCE THE DETENTE ATMOSPHERE IN EUROPE IN A MANNER THAT WOULD DIMINISH BOTH THE NEED AND IMPORTANCE OF NATO-- AND WITH IT THE AMERICAN MILITARY PRESENCE AND TIES

TO EUROPE. COOK ADDS THERE HAS EVEN BEEN TALK OF SETTING UNCLASSIFIED

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UP A NEW EUROPEAN SECURITY ORGANIZATION THAT WOULD THEORETICALLY SUPERSEDE BOTH NATO AND WARSAW PACT AND DO AWAY WITH THE TWO BLOCS IN EUROPE. BECAUSE OF THE RISK OF DIMINUTION OF THE AMERICAN PRESENCE IN EUROPE THERE HAS BEEN A STRONG ELEMENT OF CAUTION ON PART OF BRITISH DUTCH BELGIANS ITALIANS ABOUT THE SECURITY CONFERENCE, ALL WANTING TO MAKE HASTE SLOWLY TO KEEP THE ADVANTAGES AHEAD OF THE RISKS AND HAVE WANTED MPT TO AVOID ANY ILLUSIONS ABOUT THE ULTIMATE RESULTS AND TO EMPHASIZE THE FUNDAMENTAL GAP THAT IS GOING TO CONTINUE IN EUROPE BETWEEN THE WESTERN DEMOCRACIES AND THE COMMUNISTS. COOK SAYS THAT, ASSUMING RESPONSE TO KISSINGER SPEECH IS GENERALLY FAVORABLE, IT SHOULD HAVE SALUTARY EFFECT OF RELIEVING MANY ANXIETIES THAT HAVE BEEN MOUNTING AMONG NATO GOVERNMENTS; AT SAME TIME IT MIGHT FORCE SOME BASIC AND FUNDAMENTAL REDEFINITION OF AMERICA'S RELATIONS WITH EUROPE FOR REST OF THIS CENTURY. WITH DETENTE PROCESS GOING ON AT HELSINKI, SAYS COOK, THERE WILL BE EVEN MORE IMPORTANT NEGOTIATIONS WITHIN NATO TO ENSURE THAT ATLANTIC COMMUNITY PURPOSES REMAIN CLEAR AND STRONG. ACCORDING COOK, KISSINGER SPEECH REMOVES QUESTION OF AMERICAN TROOP COMMITMENT FROM REALM OF REPEATED WASHINGTON DECLARATIONS AND PUTS IT INTO REALM OF NEGOTIATION WITH NATO ALLIES. COOK QUOTES KISSINGER DECLARATION THAT PRESIDENT EXPECTS FROM 1973 DIALOGUE A RATIONAL DEFENSE POSTURE AT SAFEST MINIMUM SIZE AND COST TO AMERICAN PEOPLE, AND WITH BURDENS EQUITABLY SHARED.

5 B. LATIMES MORRIS IN SEPARATE STORY, UNDER HEADING, RUSSIA STIRS APPREHENSION AT SECURITY TALKS, REPORTS THAT RUSSIA BEFORE RECESS DROPPED A SMALL BOMBSHELL INTO MPT WHEN ZORIN BLITHELY EXPRESSED HOPE THAT AMBASSADORS WOULD BE ABLE TO ELIMINATE THREE SUBJECTS FROM THE DISCUSSIONS: FAMILY REUNIFICATION ACROSS IRON CURTAIN, COMPARABLE MARRIAGES, AND WHOLE QUESTION OF TRAVEL BETWEEN HELSINKI COUNTRIES. MORRIS SAYS THESE THREE THEMES ARE BEDROCK DEMANDS BY WEST FOR INCLUSION IN CSCE. MORRIS SAYS MPT STILL HAS ITS DIFFERENCES ON TWO CATEGORIES OF SECURITY AND ECONOMIC COOPERATION BUT HAS HARDLY TOUCHED CONTACT

ISSUES, WITH RUSSIANS AGREEING TO CONTACTS ON OFFICIAL LEVEL BUT WEST INSISTS ON AT LEAST A MINIMUM LEVEL OF HUMAN CONTACTS. MORRIS NOTES THAT DEPUTY SECRETARY RUSH UNCLASSIFIED

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SAID RECENTLY HE VIEWED WITH SOME CONCERN SOVIET UNION'S RELUCTANCE TO COMMIT ITSELF ON FREER EXCHANGES. MORRIS STRESSES PROBLEMS OF JOURNALISTS AND SAYS A FIFTH MPT SESSION MAY BE NEEDED TO WORK OUT THIS AND OTHER TOPICS.

6. TUESDAY BALTSUN HAD PARIS AP REPORTING NEW ZEALAND'S PRIME MINISTER HUGH WATT IS SECOND MAN IN A ONE- TWO SQUABBLE FROM DOWN UNDER AGAINST FRENCH TESTING IN PACIFICS, AUSTRALIA'S JUSTICE MINISTER MURPHY HAVING GOT NO WHERE LAST WEEK IN SEEKING TO END THE TESTS. ACCORDING AP, WATT TOLD FRENCH THAT RELATIONS BETWEEN THE TWO COUNTRIES COULD BE AFFECTED BY ISSUE AND NEW ZEALAND HAS DECIDED TO TAKE PROBLEM BEFORE WORLD COURT AND, IF NECESSARY, CONSIDER BREAKING OFF DIPLOMATIC RELATIONS WITH FRANCE.

6 A. TUESDAY WASHPOST HAD SHANGHAI ITEM REPORTING CHINA ANNOUNCED IT WOULD SOON SIGN TREATY BANNING NUCLEAR TESTS IN LATIN AMERICA; THIS WAS REVEALED IN CHOU EN- LAI- ECHEVERRIA COMMUNIQUE.

7. STRATEGY. TUESDAY WASHSTAR HAD ORR KELLY PIECE, ENTITLED CONFUSED VIEW OF DETERRENCE, WHICH RIDICULES IKLE'S FOREIGN AFFAIRS ARTICLE, KELLY SAYING IKLE'S IDEA THAT US HAS A DOGMA THAT RETALIATION MUST BE SWIFT AND INFLICTED IN AN ALL- OUT STRIKE IGNORES FACT THAT POLARIS- POSEIDON FORCE MIGHT NOT BE SWIFT IN VIEW OF COMMUNICATIONS DIFFICULTIES. KELLY CRITICIZES IKLE'S IDEA THAT SMART WEAPONS BE DEVELOPED TO KNOCK OUT CONVENTIONAL FORCES WHILE LEAVING HIS STRATEGIC NUCLEAR FORCE INTACT, AND IKLE'S IDEA OF BURYING NUCLEAR WEAPONS TO KEEP THEM FROM ATTACK WOULD, SAYS KELLY, PROVIDE JOBS FOR THOUSANDS IN A KIND OF GLOBAL WPA.

8. EUROPE. EDITORS AGREE WITH KISSINGER'S STATEMENT WE DO REQUIRE AN UNDERSTANDING OF WHAT SHOULD BE DONE JOINTLY IN EUROPE AND OF THE LIMITS WE SHOULD IMPOSE ON THE SCOPE OF OUR AUTONOMY. WELL AND CAREFULLY PUT, SAYS BALTSUN WHICH WELCOMES PROSPECT OF A FRESH ACT OF CREATION BY ATLANTIC NATIONS, HOLDING THAT IF THE COMITY OF WESTERN UNCLASSIFIED

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NATIONS IS DESTROYED BY ECONOMIC RIVALRY OR ATROPHY OF NATO THEN PEACE WILL HAVE BEEN WEAKENED.

8 A. NYTIMES SEES REVITALIZED ATLANTIC PARTNERSHIP AS CLEARLY FEASIBLE AND APPROVES AMERICAN ASSURANCES ON KEEPING US TROOPS IN EUROPE AND OUR HOPES OF EVENTUAL AGREEMENT WITH SOVIETS FOR MBFR. TIMES SAYS KISSINGER'S TONE AND LANGUAGE ECHOED THE POSITIVE ASPECTS OF PRESIDENT'S TRADE MESSAGE, RATHER THAN EARLIER TRUCULENT CHAUVINISTIC PRONOUNCEMENTS BUT IT'S TOO EARLY TO CONCLUDE ADMINISTRATION HAS GENUINELY AND PERMANENTLY CHANGED ITS WHOLE APPROACH.

8 B. WASHPOST ALSO HOLDS THAT PRESIDENT IN TRADE PROPOSAL ALREADY DELIVERED MESSAGE THAT US IS PREPARED TO RETURN ITS PRIMARY ATTENTION TO EUROPE; POST ADDS THAT MILITARY DEFENSE IS NOW DECIDEDLY SECONDARY AND WE WILL BE TALKING ABOUT TRADE AND MONEY. BUT POST DOUBTS THIS SPEECH WILL ENTIRELY MEET OTHER NATIONS' DOUBTS, SINCE IT INCLUDES FAMILIAR LITANY OF AMERICAN COMPLAINTS AND ONLY LEFT-HANDEDLY OFFERS INCLUSION OF JAPAN EVENTUALLY. ROGERS

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